

First Peoples' Heritage, Language and Culture Council

# **Service Plan**

2007/08 - 2009/10

JANUARY 2007

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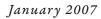


### Note about language usage in this document

For the purposes of this document, "First Nations" is used in reference to registered on- and off-reserve and non-status individuals and organizations original to British Columbia, while "Aboriginal" is used in reference to all indigenous peoples in Canada, including First Nations, Inuit and Métis. FPHLCC programs, with the exception of the arts program, are developed specifically to support B.C. First Nations communities.

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## Board Chair's Message

Honourable Minister Mike de Jong Minister of Aboriginal Relations and Reconciliation PO Box 9042 STN Provincial Government Victoria B.C. V8W 9E2

Dear Minister de Jong:

On behalf of the Board of Directors of the First Peoples' Heritage, Language and Culture Council, I am pleased to submit our 2007/08 – 2009/10 Service Plan.

The FPHLCC was established in 1990 to support British Columbia First Nations communities and organizations in revitalizing local cultures and languages, and to provide leadership, support, and advice to the provincial government on how best to ensure the preservation of B.C.'s unique and rich First Nations cultures and languages. Our work includes administering effective funding programs, conducting research, building capacity, tools, resources and partnerships, and visioning, planning, and providing support to First Nations communities, arts and language organizations, and to government.

Changes this past year include a move to a new location in renovated premises in Brentwood Bay (to keep administrative costs down) and Board renewal, with five new members who bring new skills and experience to our organization.

FPHLCC is uniquely placed to coordinate revitalization and preservation of First Nations arts, language and culture in B.C. Our action goals this year include: formalizing our communications network, carrying out a feasibility study for a new building, and continuing to work with the BC First Nations Leadership Council to create a language agenda.

We continue to maintain existing programs as well as expand services, especially in support of the grassroots work of our language and culture stakeholders. We have been actively seeking additional funds to expand resources available for First Nations language and culture, working to raise the profile of our organization and the issues faced by BC First Nations, and promoting cooperation and collaboration to maximize the impact of program dollars.

We are proud of the success in getting First Nations languages on the agenda at the Premier's First Citizens' Forum this past year—bringing together language experts and government. Feedback was very positive, with one language champion saying that in her 40 years working in the field she never thought the day would come when she would be sitting down with the Premier and his ministers to talk about language revitalization.

While we are encouraged by Premier Campbell's vision of a "New Relationship" with B.C.'s First Peoples and by the positive working environment and commitment to revitalize and preserve First Nations languages and cultures, many significant challenges remain. The most urgent of these are the rapid and ongoing loss of fluent speakers, and insufficient funds to carry out our mandate. In November of this past year, the federal government cut 60% of dedicated funds for First Nations languages—this will seriously impact our work here in B.C. The risk is concrete and immediate: the loss of irreplaceable knowledge of languages and cultural practices.

Our work to support B.C. First Nations languages and cultures is at a critical stage. We have a very tight window of opportunity. All of B.C.'s First Nations languages are "endangered" (with 1500 or less fluent speakers remaining). Our Elders, the carriers of the remaining traditional knowledge, are aging. If we are to preserve our languages and cultural practices, financial resources and capacity are needed immediately to meet this challenge.

Tyrone McNeil Chair, FPHLCC

#### ACCOUNTABILITY STATEMENT

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The 2007/08 – 2009/10 FPHLCC Service Plan was prepared under my direction, in accordance with the Budget
Transparency and Accountability Act. I am accountable for the contents of the plan, including the selection of
performance measures and targets. The plan is consistent with the government's strategic priorities and overall
Strategic Plan. All significant assumptions, policy decisions and identifiable risks (as of December 2006) have been
considered in this plan. I am accountable for ensuring that the First Peoples' Heritage, Language and Culture Council
achieves its specific objectives identified in the plan, and for measuring and reporting actual performance.

Tyrone McNeil Chair, FPHLCC



### About FPHLCC

### **OUR HISTORY AND MANDATE**

The FPHLCC is a unique Crown corporation. It was created by the government in 1990 to administer the First Peoples' Heritage, Language and Culture Program, with a mandate to:

- Provide funding to cultural and language programs
- Support and advise government and First Nations leadership on initiatives, programs and services related to First Nations arts, language and culture
- Provide services and resources for the revitalization of BC First Nations languages, arts and culture
- Advocate for BC First Nations languages, arts and culture

### **OUR VISION AND MISSION**

Our vision is one where "B.C. First Nations languages, cultures and arts are thriving, accessible and available to the First Nations of British Columbia, and the cultural knowledge expressed through First Nations languages, cultures and arts is recognized, valued and embraced by all citizens in B.C."

Our mission is to provide leadership in British Columbia for the revitalization of First Nations languages, culture and arts. Our role is to monitor the status of First Nations languages, cultures and arts, and to develop strategies which assist communities to recover and sustain their heritage. We serve our stakeholders by providing programs and initiatives for language revitalization and by providing arts and culture programs.

### **FPHLCC GOVERNANCE**

Each of B.C.'s 24 Tribal Councils elects a representative to the FPHLCC Advisory Committee. Acting as liaisons, the Advisory Committee members relay information on FPHLCC programs and initiatives to their communities. The Minister of Aboriginal Relations and Reconciliation appoints FPHLCC's 12-member Board of Directors. Nine members are recommended to the Minister by the Advisory Council and three members are recommended to the Minister by the Board, Resourcing and Development Office (BRDO).

### **OUR ORGANIZATIONAL VALUES**

Accountability. The Executive Director, Board and staff are directly accountable to our stakeholders and to First Nations in B.C.

*Transparency.* Program procedures and decisions will be open and transparent.

*Results-based.* Program delivery will be efficient and outcome-based.

*Collaboration.* Programs will be coordinated with other service providers and language groups to maximize benefits.

*Integrity.* All work will be done with an overriding focus on cultural integrity and honesty.

*Inclusive.* Language, art, and culture programs will be open to all qualified First Nations individuals and groups throughout B.C.

### **FPHLCC STAKEHOLDERS**

- B.C. First Nations communities
- B.C. First Nations artists
- B.C. First Nations arts and culture organizations
- Ministry of Aboriginal Relations and Reconciliation
- BC Arts Council

### FPHLCC KEY PARTNERS

- B.C. Arts Now
- B.C. Caucus of Cultural Centres
- B.C. Government, Community and External Initiatives Branch (BCCEI)
- Canada Council
- Department of Canadian Heritage
- First Peoples' Cultural Foundation
- First Nations Education Steering Committee (FNESC)
- First Nations Technology Council
- University of Victoria
- Vancouver Opera Company

### FUNDING DELIVERED BY FPHLCC

The BC Language Initiative (BCLI)— Provincial / \$600,000 annually

Funded through the First Citizens Fund. Supports projects to revitalize B.C. First Nations languages through documentation, language classes, immersion programs, material and curriculum development and promotion. First Nations communities and organizations are eligible to submit proposals.

The Aboriginal Languages Initiative (ALI)— Federal / \$200,000 annually to B.C.

Funded by the Department of Canadian Heritage. Funds are distributed through the Assembly of First Nations and then to provincial and territorial delivery organizations. Funds support community and regional projects which maintain, revitalize and promote Aboriginal languages.

The Aboriginal Arts Development Awards Program (AADA)—Provincial; available funds varies—\$370,000 for 2006

Combined funds from BC Arts Council and Arts Now partners. This year, funds are being distributed to projects that support the creative or professional development of emerging Aboriginal artists and/or the sharing of traditional arts skills and knowledge, and are focused on arts organizations.



## Our Strategic Context

### **KEY CHALLENGES**

- An extremely limited window of opportunity for effective action.
  - Due to the rapid decline in the number of fluent speakers of First Nations languages in B.C., this is the most critical and urgent challenge facing our organization. For example, in the Xaaydaa Kil language, only 30 fluent speakers remain, and their average age is 78 years.
- Quantity and diversity of First Nations languages and cultures in B.C.

We have 40 distinct languages in our province (out of the 60 languages in all of Canada's other provinces and territories combined). There are thousands of endangered cultural practices and traditional art forms unique to British Columbia and found nowhere else in the world.

 Insufficient funding to meet urgent needs for language and cultural revitalization at local, language group, and provincial levels.

From 2000 - 2006, FPHLCC received requests for \$12 million in funding, but had only \$5.2 million to disburse.

 Inequities in allocation of federal funding for Aboriginal language initiatives.

B.C. has over 60% of Canada's First Nations languages, but to date has received only 10% of total national funding.

- Working effectively with government.
   Government communication and approval processes remain a challenge. Examples include Board of Director appointments and the Final Report of the First Citizens' Forum.
- Other high-priority needs in First Nations communities, and limited resources.
   Socio-economic issues such as health, education and treaty issues compete with culture and language for limited human and financial resources.
- Increasing demands on FPHLCC staff and programs. Expectations are high and being able to maintain acceptable service levels is an ongoing challenge. A second, ongoing challenge is how to balance needs for provincial administrative infrastructure and the need to distribute funds directly to communities.

### **KEY OPPORTUNITIES**

- wowledge. Increased usability and availability of technology (especially computers, software, and the internet) has made recording and archiving of cultural knowledge accessible and efficient for even the smallest of communities. The internet makes it possible to share cultural knowledge with community members, even if they are geographically distant.
- Increasing numbers of First Nations individuals and organizations with skills and experience in First Nations arts, language and culture revitalization who can provide role models, leadership and technical expertise. These individuals and organizations are our partners and can lead and support cultural and language revitalization in their communities.
- A positive working environment for collaboration between First Nations and the B.C. government. Premier Campbell's declared firm commitment to work with B.C. First Nations to revitalize culture and preserve languages encourages an atmosphere of trust and cooperation the foundation for successful joint action.
- Unanimous support by BC First Nations leadership. Both the Union of BC Indian Chiefs and the BC Assembly of First Nations have passed resolutions of support endorsing FPHLCC as the go-to organization for First Nations arts, language and culture revitalization in British Columbia.
- Possibilities for increased collaboration and partnerships with diverse stakeholders and partners.
   FPHLCC has the experience and skills to facilitate cooperation and coordination of the many stakeholders and partners, and to provide leadership for developing long-

- term and comprehensive strategies for B.C. First Nations culture and language revitalization.
- potential for the First Nations Olympic Participation Committee to support BC First Nations arts, culture and language initiatives in order to feature and celebrate the values and diversity of BC's First Peoples on a world stage during the Olympic Games. There is a further opportunity for FPHLCC to support legacies created by the games long after the games are over.
- Potential to lead at national and international levels by modeling innovation and best practices in culture and language revitalization through continued reflection and analysis on past efforts, and through actively seeking strategic partnerships and conceiving of and delivering effective programs and resources.

### Summary

While a number of opportunities exist, increased funding is urgently needed to meet identified needs within the short window of time available for effective action. This is especially true for language preservation and revitalization, which is dependent on a knowledge transfer from Elders, who are ageing and will very soon be no longer with us. Already eight of B.C.'s 40 First Nations languages are extinct—there are no remaining fluent speakers. The other 32 languages are endangered and time is running out.



## Objectives, Strategies, Measures & Targets

FPHLCC's goal is to provide leadership and support to assist B.C. First Nations communities in realizing their visions for the revitalization of their arts, culture and languages—so that the wealth of B.C. First Nations arts, culture and languages is preserved, accessible, recognized and valued.



## Create awareness of issues relevant to First Nations language, arts and culture in B.C.

### **STRATEGIES**

Research, collect, and distribute data to raise awareness about the current state of First Nations languages in B.C.

Promote and celebrate First Nations language, arts and culture in B.C. through collaboration and through promotional and educational events.

Performance Measures	Targets
Availability and distribution of research and information on the state of First Nations arts, culture and languages in B.C.	<ul> <li>Language data on 15 languages incorporated into the FPHLCC language map.</li> <li>Increase in available and distributed research findings over the 3-year period.</li> <li>Maintenance of information tools such as FPHLCC quarterly newsletter.</li> <li>Ongoing updates of web site with new information and links.</li> </ul>
Level of collaboration with other organizations and level of participation at local, regional, national and international conferences and events.	<ul> <li>Increase in FPHLCC-initiated educational and promotional events.</li> <li>Increase in FPHLCC participation in additional conferences and events—local, regional, national and international.</li> </ul>
Availability of comprehensive map (which meets the approval of B.C. First Nations) documenting the location and number of First Nations languages in B.C.	BC First Nations Languages Map available online by 2007.



Deliver funding and develop strategies, tools and resources to support the revitalization of B.C. First Nations arts, culture and languages, including development of fluent speakers.

### **STRATEGIES**

Provide arts, culture and language program funding to First Nations communities and organizations in B.C.

Facilitate discussion, research and planning of stewardship and revitalization of BC First Nations arts and culture.

Develop and distribute community development tools and resources to help First Nations communities in B.C. develop and implement long-term plans for sustainable arts, culture and language revitalization.

Archive all BC First Nations Languages.

Performance Measures	Targets
Number and quality of of applications for language, arts, and culture funding.	Increase in number of applicants and improved scores on proposal content in applications.
Number of B.C. First Nations communities and individuals directly benefiting from funded arts, culture and language projects.	Increase in number of B.C. First Nations communities and individuals benefiting from funded arts, culture and language projects.
Number of B.C. First Nations communities with their own language resources.	Increase in number of B.C. First Nations communities with resources in their own language.
Number of fluent speakers in BC First Nations languages.	Increase in B.C. First Nations speakers fluent in their traditional languages.
Number of artists learning traditional arts.	Increase in number of artists developing skills in traditional arts.
Establishment of Master-Apprentice programs .	Evaluation of feasibility of Master-Apprentice pilot project and, if feasible, implementation of Master-Apprentice pilot program.

Performance Measures	Targets
Number of FirstVoices archives.	10 new FirstVoices language archives by 2008/09.
Volume of language data archived.	70,000 new data entries in 2007/08.
Number of provincial strategies in place by 2008.	Provincial arts and culture revitalization strategies in place by 2008.
Number of capacity-building tools or activities for B.C. First Nations individuals and organizations engaged in arts, culture, and language revitalization.	Increase in number of FPHLCC-developed capacity-building activities and resources.
Number of opportunities for B.C. First Nations language groups to work collaboratively, and number of language groups who are working collaboratively.	<ul> <li>Increase in number of opportunities for language groups to work collaboratively.</li> <li>Increase in number of language groups who are working together.</li> </ul>
Number of B.C. First Nations groups with long- term strategic plans for language, arts, and culture revitalization.	Increase in number of First Nations groups with long-term strategic plans for language, arts, and culture revitalization.
Usage statistics for arts, culture and language revitalization tools and resources.	Increase in usage statistics.
Implementation of AADA Review recommendations.	By end of 2009/10 or sooner, all AADA recommendations addressed.
Implementation of Language Program Review recommendations.	By end of 2009/10 or sooner, all Language Program Review recommendations addressed.
Feedback on quality of resources developed.	30% of resource evaluations returned.
Policies and programs in place to address suggestions made by stakeholders.	<ul> <li>Annual update of B.C. Strategic Plan for Languages.</li> <li>Annual review of FPHLCC funding policies with attention to stakeholder recommendations.</li> </ul>



Secure sustainable and stable funding for the revitalization of First Nations arts, cultures and languages in B.C.

### **STRATEGIES**

Continue to seek opportunities to leverage funding for arts, culture and language initiatives.

Initiate language and cultural revitalization opportunities to cost-share on initiatives that benefit First Nations communities and maximize resources with stakeholders and communities of interest.

Initiate a feasibility study for a permanent home for FPHLCC.

Performance Measures	Targets
Number of proposals submitted.	Increase in proposals submitted.
Number of cost-sharing projects with partners.	Increased level of cost-sharing projects with partners.
Completion of Feasibility Study for capital plan.	2006/07 Feasibility Study completed.



## Raise the profile of FPHLCC to increase opportunities for leadership, partnering and collaboration

### **STRATEGIES**

Increase provincial government familiarity with FPHLCC as the go-to organization in B.C. for information, services, and advice related to First Nations arts, culture and language issues.

Increase familiarity among First Nations communities, organizations and regional First Nations governance representatives with FPHLCC as the go-to organization for information, services, and advice related to First Nations arts, culture and language issues.

Performance Measures	Targets
Advisory Committee membership and Board activity promoting FPHLCC in their communities.	Increase in number of resources for Advisory Committee and Board to use in promoting FPHLCC and its programs.
Advisory Committee and Board reporting to Tribal Councils.	Quarterly or bi-annual reports to Tribal Councils, articles developed for Tribal Council newsletter, and participation at Tribal Council AGMs.
Frequency of reporting to provincial First Nations stakeholders.	Increase in presentations to First Nations Leadership Council, artists organizations, UBCIC, FNESC, FNTC, FN Summit, AFN, NEDAB, and language and education conferences.
Distribution of current information publications (newsletter, Government Service Plan, Annual Report).	Increase in distribution of current FPHLCC information publications.
Number of contacts, requests, and collaborative projects with government staff, agencies and ministries.	Increase in number of contacts, requests, and collaborative projects.



## Further develop FPHLCC as a strategic, results-based organization

### **STRATEGY**

Incorporate professional administrative practices which continualy evaluate and improve business processes.

Performance Measures	Targets
Reporting for contracts and contributions.	All financial and narrative reporting requirements met.
Standing with funders.	Continued good standing with funders.
Feedback collection and analysis.	<ul> <li>Ongoing collection of client feedback through needs assessments, focus groups, written reports, and through the Advisory Committee.</li> <li>Annual review of feedback.</li> </ul>
Turnaround time for Memorandum of Understanding (MOU) and reporting.	Improved turnaround times.



### Alignment

## with Government Strategic Plan

### FPHLCC ALIGNS WITH THE GOVERNMENT'S GOALS TO:

- Make B.C. the best educated, most literate jurisdiction on the continent
- Lead the way in North America in healthy living and physical fitness
- Build the best system of support in Canada for persons with disabilities, special needs, children at risk and seniors
- Lead the world in sustainable environmental management, with the best air and water quality and the best fisheries management, bar none
- Create more jobs per capita than anywhere else in Canada

### FPHLCC CONTRIBUTES TO THE GOVERNMENT'S GOALS BY:

- Promoting and supporting fluency and literacy in First Nations languages
- Promoting the connection between cultural recovery and the ability for rejuvenated communities to reclaim their financial and social independence, leading to new jobs and growth and to improved quality of life
- Revitalizing First Nations community languages and culture, which leads to community healing and improved support systems for families, resulting in a better quality of life,including educational opportunities and development of special skills through improved literacy, use of IT and e-learning
- Complementing sustainable land management involving First Nations territories through integration of language, culture and land-based knowledge



## Summary Financial Outlook

	2007/08 (forecast)	2008/09 (forecast)	2009/10 (forecast
Major Sources of <b>Revenue</b>			
Provincial Government	1,000,000	1,000,000	1,000,000
Department of Canadian Heritage	232,000	232,000	232,000
BC Arts Council	270,000	270,000	270,000
Arts Now	200,000	200,000	200,000
Canada Council	30,000	30,000	30,000
Other	500,000	500,000	500,000
Total Revenue	2,232,000	2,232,000	2,232,000
Language Program Grants Art and Culture Program Grants	1,012,000 370,000	1,012,000 370,000	TB/
Major Sources of <b>Expenses</b>			
Arts Outreach	100,000	100,000	TBA
Administration	500,000	500,000	TBA
First Voices	250,000	250,000	TBA
Total Expenses	2,232,000	2,232,000	ТВА
Operating Income (Loss)			
	=	-	-
Net Income (Loss)	-	-	-
Net Income (Loss) FTEs	-	-	-
Net Income (Loss)  FTEs  Arts	- 2	- 2	-
FTEs Arts	- - 2 2	- - 2 2	-
FTEs			-

### Appendix 1

### PERFORMANCE MANAGEMENT SYSTEMS

FPHLCC employs a number of strategies and tools to measure performance and to provide feedback on service delivery. These include:

### Formal Program Reviews

Conducted by independent experts, using data collected from program applicants, needs assessments, focus groups, individual applicant interviews, Peer review committee recommendations and interviews and review of PRC process. Policy review committee reviews Board, administration and program polices annually.

### Ongoing Feedback From FPHLCC Advisory Committee

Advisory Committee representatives from all B.C. Tribal Councils, and a representative from the FNESC meet at FPHLCC's Annual General Meeting. The Board of Directors present the FPHLCC Annual Report and the Advisory Committee members provide feedback on the administration and delivery of FPHLCC programs in their territories. The Advisory Committee also advises the Board on policy development.

### Collection and Analysis of Statistics on Client Use of Services

FPHLCC collects statistics to evaluate usage and effectiveness of programming. These include funding application statistics, needs assessments, web site hits, and documentation of contacts and referrals by staff.

### **Focus Groups**

FPHLCC seeks input from focus groups to provide feedback on new resources and on service delivery.

### **Online Data Collection**

FPHLCC tracks usage and collects feedback online through website hits, forums and blogs. A Map of B.C. First Nations Languages in development will house data on language group statistics by the end of 2007.

#### **Annual Performance Reviews**

The FPHLCC Board reports to the FPHLCC Advisory Committee at the AGM and gathers feedback. Management and staff undergo an annual formal review process and there is an annual Board evaluation process.

## Appendix 2 ABORIGINAL LANGUAGES IN B.C.

LANGUAGE FAMILY

Language Group (English name) Language Group (own name)

**ALGONQUIAN** 

Plains Cree Nēhiyawēwin Salteau Anishnaubemowin

**DENE (ATHAPASKAN)** 

Dakelh (CB¹) Carrier Babine-Witsuwit'en Witsuwit'en

> Nedut'en Tsilhqot'in

Chilcotin Sekani Tse'khene

Beaver Dane-Zaa (Co b) Dene Tha (UT L) Slavey

Kaska Danezāgé' Tahltan Tāłtān

Nicola (none recorded)

Wetalh Tsetsaut Tagish Den k'e

**INTERIOR SALISH** 

Lillooet St'át'imc Shushwap Secwepemc Thompson Nłe?kepmxcín Okanagan Nsyilxcən

**KTUNAXA** 

Ktunaxa Kootenay

**NUXALK** 

Bella Coola Nuxalk

### SALISHAN (COAST)

Sechelt She shashishalhem Squamish Skwxwú7mesh sníchim

Comox-Sliammon *Éy7á7 juuthem* 

Pentlatch Pəntl'áč

Halkomelem Hul'q'umi'num'

əṅq̇əminəm

Stó:lō Halq'eméylem

Northern Straits T'Sou-ke

Lekwungen SENĆOTEN Semiahmoo Malchosen

### **TLINGIT**

Tlingit Lingít Lingít Lingít

### **TSIMSHIANIC**

Coast Tsimshian Smalgyax
Southern Tsimshian (Klemtu) Ski:xs
Nisga'a Nisga'a
Gitksan Gitsenimx

### **WAKASHAN**

Kwakw'ala Kwak'wala

Haisla *X̄a''islakʾala* (Kitimaat)

Xenaksialakala (Kitlope)

HeiltsukHailhzaqvlaOowekenoOowekyalaNootkaNuučaanutNitinatDiitiid?aatx

### XAAYDAA KIL

Haida *Xaaydaa Kil* 



First Peoples' Heritage, Language and Culture Council

FPHLCC